Michigan's Water Withdrawal Assessment Process

David A. Hamilton Water Resources Division Department of Environmental Quality Why does Michigan, the "water wonderland", regulate water withdrawals?

One main reason

Diversions of water from the Great Lakes Basin

There are also areas with conflicts between water users, areas with relatively little available water, and many rivers and streams that are national treasures.

INFINITY

History

• 1985- Great Lakes Charter

 Call to manage large withdrawals and provide water use information

• 2001- Annex to the Great Lakes Charter- commitments:

- Develop simple, efficient water management system that protects, conserves, restores, and improves Great Lakes Basin waters and water-dependent resources
 No significant individual or cumulative adverse impacts on water quality or quantity
- Improve information sources and tools to assess impacts of water withdrawal
- 2006- Michigan legislation (first regulation of water withdrawals in Michigan)
- 2008- Michigan passes laws implementing Great Lakes St. Lawrence River Basin Water Use Compact

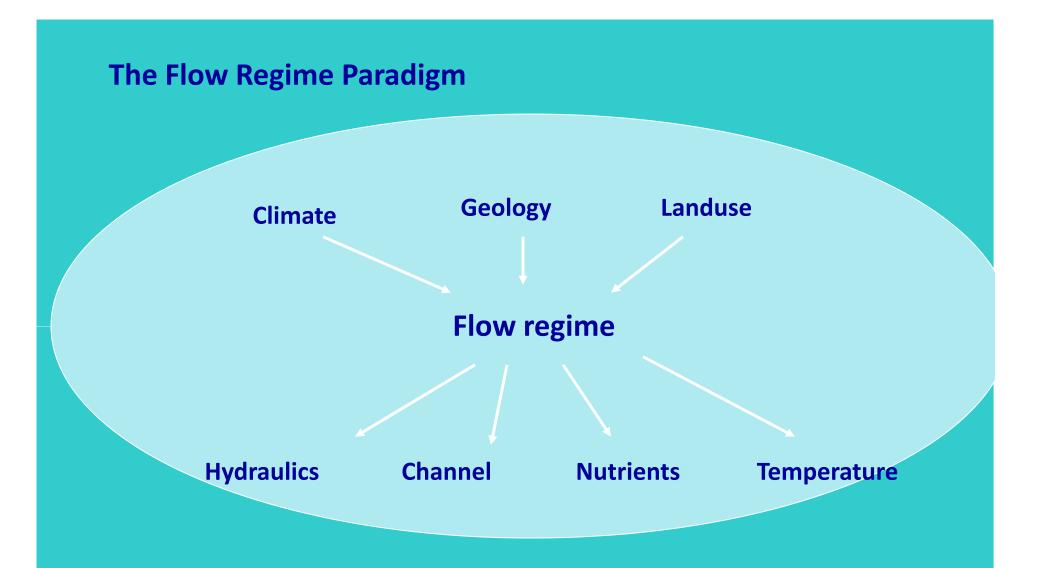
Decision-Making Standard

 2006 Legislation
 "Adverse Resource Impact": "Stream's ability to support characteristic fish populations is functionally impaired"

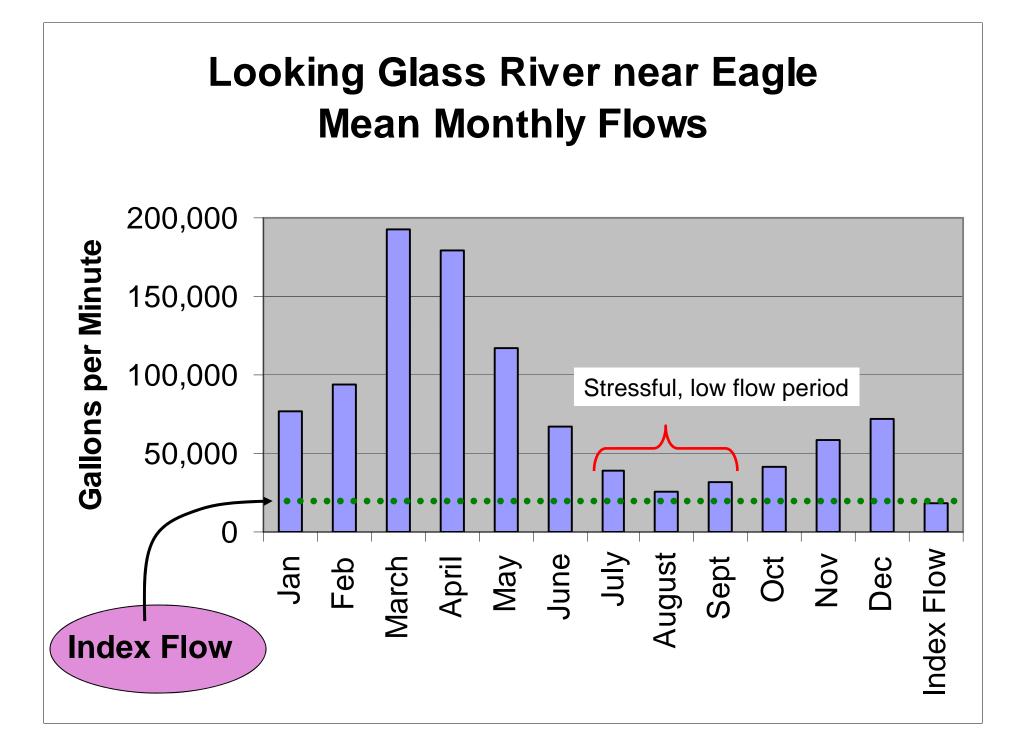
 Goal: Quantify Consistency Predictability

The Philosophy behind the Water Withdrawal Assessment Process

- Integrated, science-based approach
- Develop new thinking in integrating existing science
- Use a National Scientific Peer Review Panel
 - Base the approach on Michigan data and State modeled relationships
 - Science team: USGS, MDEQ, MDNR, UM, MSU
 - Run an open shop inclusive, seek participation, communication:
 - Council & guests (across all sectors)
 - Technical and Legal and Mitigation Subcommittees
 - MDA, MDEQ & MDNR on Council



- -- There is a geography of flow regimes
- -- Fish species are adapted to habitats controlled by certain quantities of, and variability in, river flows



The Water Withdrawal Assessment Process

Groundwater Feeds Stream Flow Supports Fish Populations

 Three models interact within the impact assessment model

Withdrawal Model - How much water is in the aquifer, is being withdrawn, and from where and how it will affect stream flow

<u>Streamflow Model</u> - How much water is flowing in the stream during summer low flow periods

Fish Impact Model - What fish are in the stream and what is the likely effect of removing water on those groups of fish

Characteristics of the Withdrawal Model

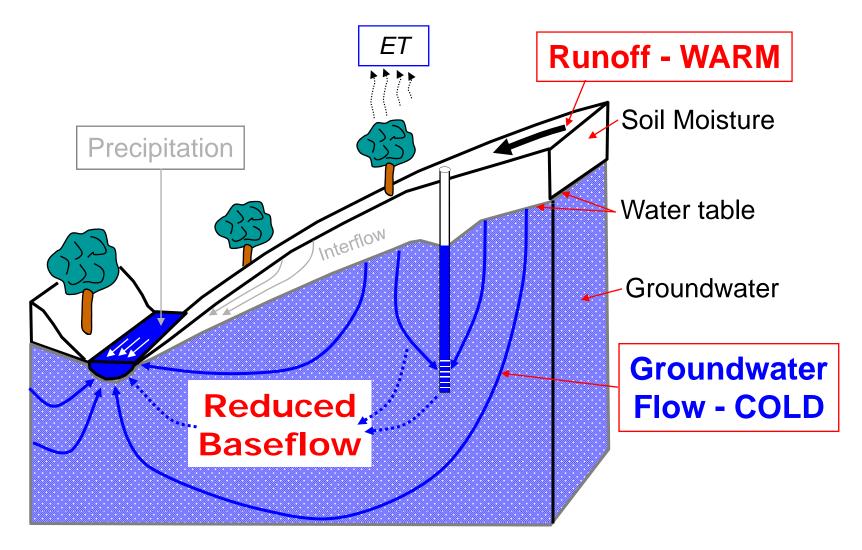
Distance Matters

- A well adjacent to a river will very quickly get water either from water that would have gone to the river or directly from the river
 - A well farther from a river will get more water from storage and require a longer time to affect the stream

Geology and Soil Matters

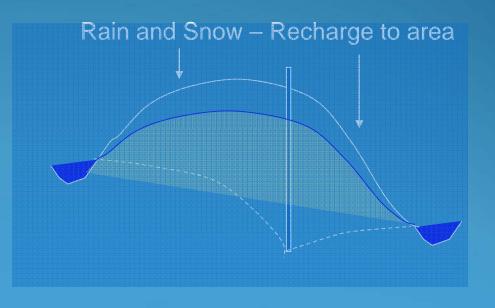
- Clay soils are "tight" and water does not move easily
- Sandy soils are "porous" and water flows quickly

Withdrawal Impacts on Rivers



The Withdrawal Model

- Aquifer properties are determined from the Michigan Groundwater and Map database.
- Automatically determines where the nearest streams are.
 Apportions the withdrawal effect between streams.
- Calculates the likely reduction in flow due to the proposed withdrawal.



The Streamflow Model

- Need to Know How Much Flow is in <u>any</u> Stream Segment
- "Index flow"; low flow period in the year
- Look at the segments where we know the flow (147 stream gauges in the State) and extrapolate these to the streams that are not gauged

Major Factors Used

- Drainage Basin Size
- Forest Cover
- Geology and Soils
- Precipitation

Major Factors in the Analysis

 The geographic database contains info for over 5,000 distinct watersheds and streams . .

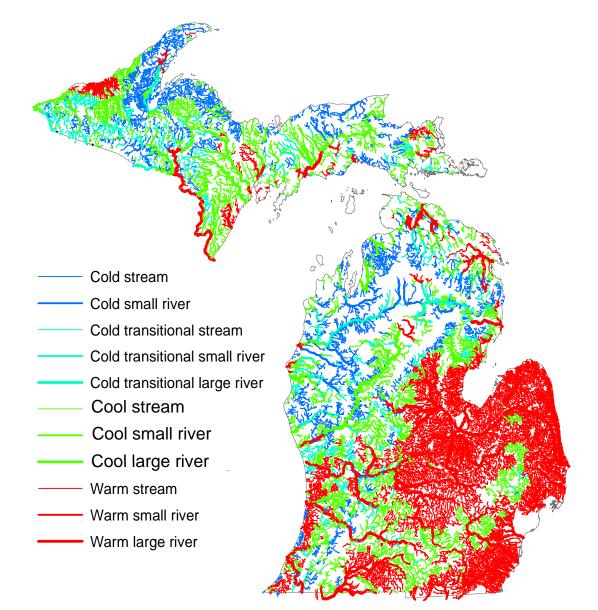
- Info on watershed location, size, geology; and on stream flow, temperature, and fish populations
- Resulting maps closely match field experiences

Fish Response Model

 What fish populations live where in the streams of the State and how do they respond to flow reductions in the summer (at low flow)

- Two Key Issues to Review
 - Defining Stream Types and "Characteristic Fish Populations"
 - Defining "Functional Impairment" to Characteristic Fish Populations due to water withdrawals

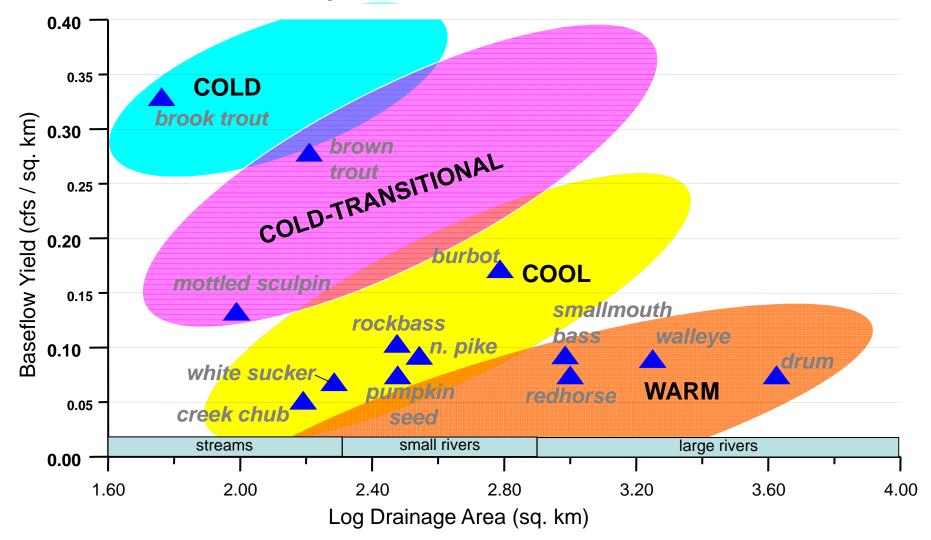
Stream Classification in Michigan



Fish Surveys

• 1,389 sites with fish assemblage surveys

Fish Species Distribution

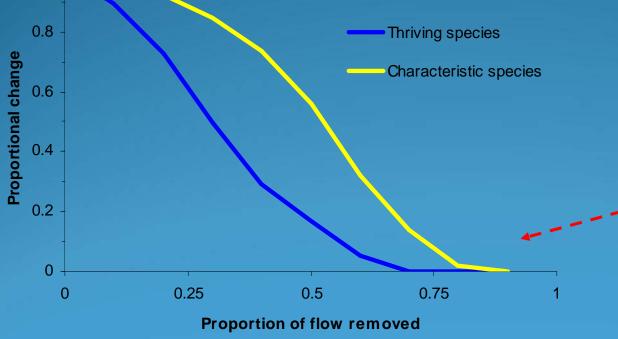


Fish assemblage response curves
Interpretive criteria from Davies and Jackson 2006

Baseline or existing condition

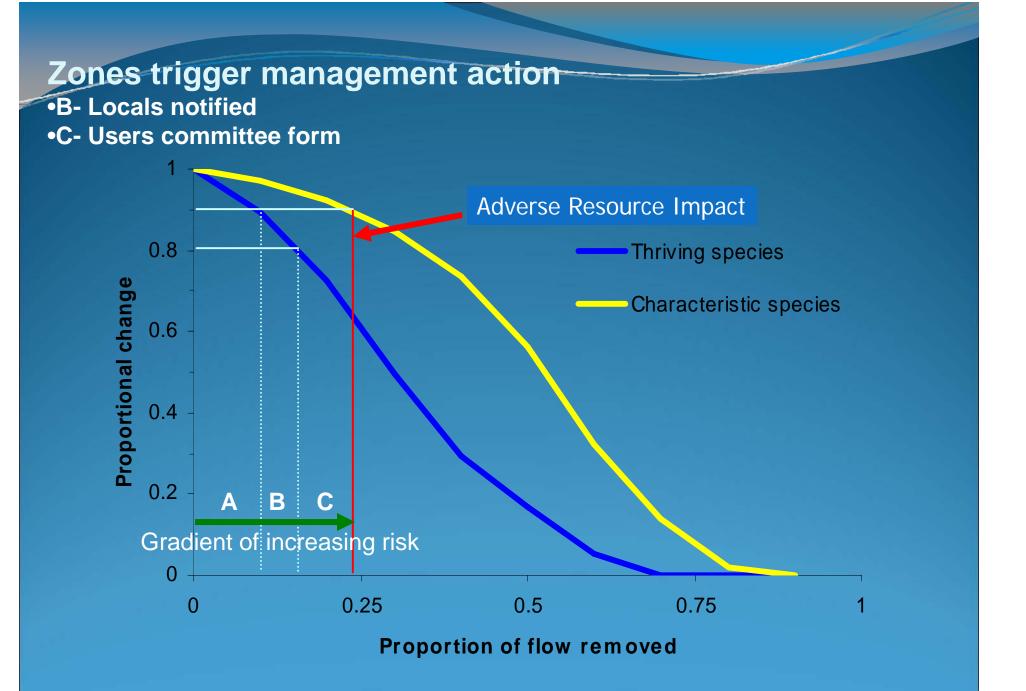


Some replacement of sensitive species Notable replacement by tolerant species

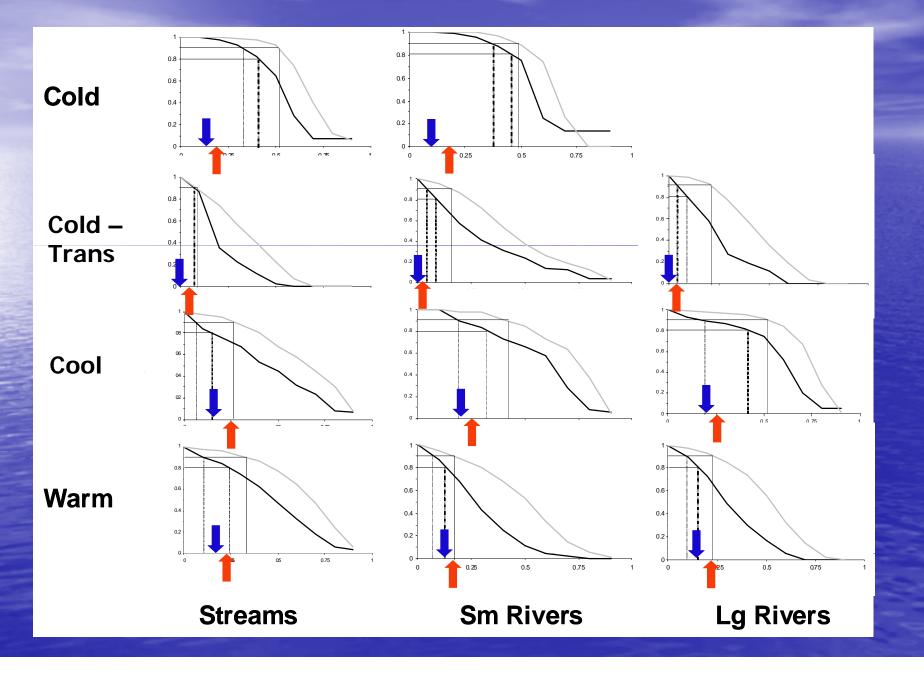


Tolerant species dominant; ecological functions altered

> Severe alteration of ecological structure and function



ARI flow reductions defined in Michigan law



Water Withdrawal

Surface Water

100% removed from stream

Ground Water

Impact on stream can be less than 100%
Impact can include nearby streams
Impact can be spread over a relatively large area

Michigan's New Water Management Process

Provides great efficiency to the public

Step 1 is Internet-based Screening Tool; automatic calculations based on statewide models; if proposal approved can selfregister online in minutes; comprehensive and transparent look at state's water use data and aquatic resources.

WATER WITHD	RAWAL ASSESSMENT TOOL				
Related Articles	Finding the Location of Your Water Withdrawal				
Education Material Tool Introduction	Please select one of the following options for locating the position of your water withdrawal.				
Collaborators	Locate by Address				
Department of Environmental Quality	Enter the address and zip code at or near the withdrawal location. Please spell street names correctly in order to ensure system accuracy. Zip Code:				
Department of	Find Address				
Natural Resouces	Locate by Navigation				
United States Geologic Survey	To select the county where the water withdrawal will occur, click the map or choose from the drop down menu.				
Institute of Water Research	Baraga				
WWAT Information <u>Coming Soon!</u>					
	Locate by Latitute and Longitude				
	Enter the latitude and longitude coordinates at or near the withdrawal location, Please input data correctly in order to ensure				

-	Water Withdrawal Screening Results							
WARNING: For evaluat	ion purpose only.							
	Adverse Resource Impact (ARI) Graph							
		ARI Line						
+				Proc	EED			
A	В	С	D		_			
The ARI graph above illus and its potential for causin				e proposed withdra me A.	wal has passed in			
		• •						
	So	reening Results	PASSED					
STREAM CLASSIF	ICATION: Warm st	ream		Actions	:			
TEST VERSION RESULTS: The proposed withdrawal would pass the screening process. The projected impact of the withdrawal lies within 'Zone A' and would not likely cause an adverse resource impact under the zones that become effective on February 1, 2009.		tive	Help Rerun gister Now					
REGISTRATION: A Large quantity withdrawal (LQW) with a capacity of 70 gpm or greater must be registered with the Michigan Department of Environmental Quality			ter	eedback nt Report				
agricultural purpos	or with the Michigan Department of Agriculture if the LQW is for an agricultural purpose, before the withdrawal can begin. A registration is valid for 18 months. The withdrawal capacity must be installed within this				Exit			
time period or the this time through t			ion may be dor	ie at				
You may come back obtain a form to re 517-241-1435, or o	gister the withdrav	val by contacting	Andrew LeBard	in at				

Michigan's New Water Management Process

Provides great efficiency to the public

Step 2 is Site-Specific Revew by agency staff; uses best available site hydrogeologic data and expert knowledge to calculate Index Flow and stream depletion, and confirm stream classification; completed within 10 days of application. Applicant may provide additional data and analysis.



First Year Statistics:

• 84% of registrations/SSRs are for agricultural use.

First Year Statistics:

- 172 registrations were automatically approved and recorded through the WWAT (80% of total).
- There were 44 SSR requests finalized and recorded in the database.
- Total LQW through process = 216.

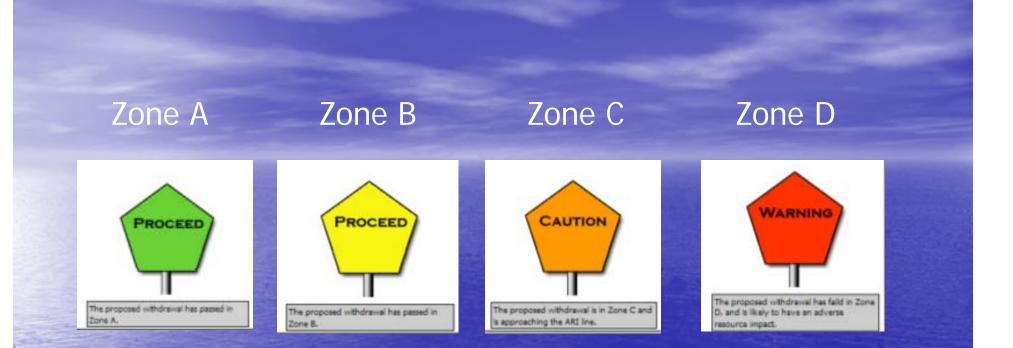
Michigan's Water Withdrawal Assessment Process

National Awards:

• 2009 Council of State Governments: **Innovations** Award • 2010 Environmental Council of States: **Innovative State Program** 2010 Renewable Natural Resources Foundation: Outstanding **Achievement Award**

Registration Requirement

New or increased > 100,000 gpd capacity Same as 2006 legislation
New requirement: Demonstrate no ARI
Screening tool or site-specific review
18 months to begin withdrawal



Zones are set by law

Numerical values are different for each stream type

Zone A Withdrawal

Register and proceed

Zone B Withdrawal

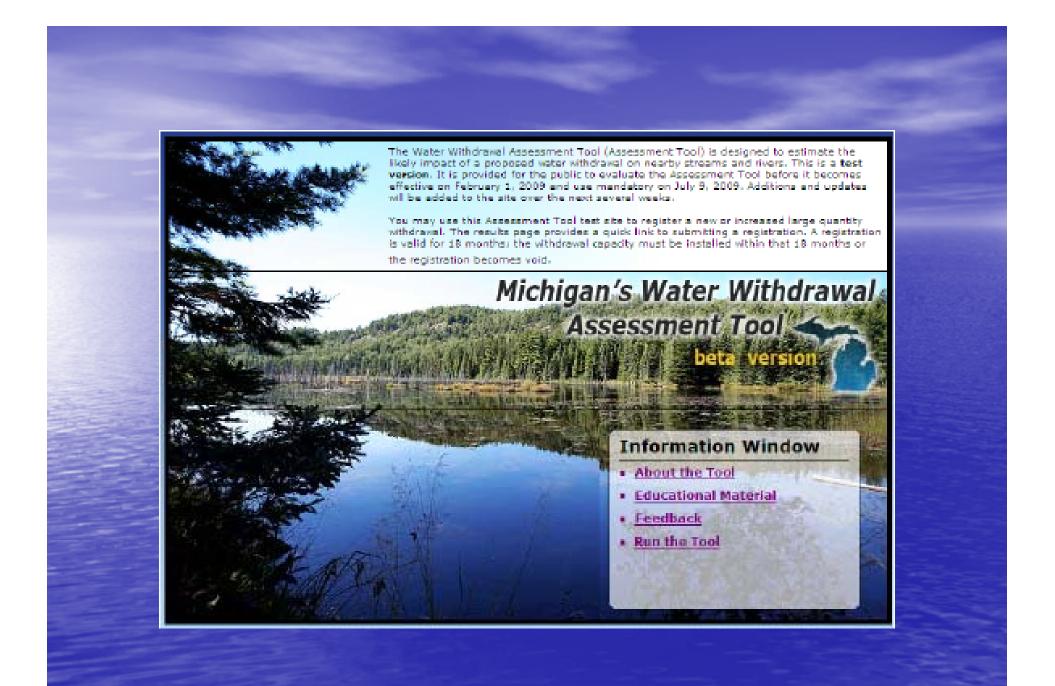
Register and proceed
Cold-transition system: site-specific review required
DEQ notification: groups that have requested notification, such as: conservation district, regional planning agency

Zone C

Site-specific review required
Certify use of environmentally sound and economically feasible conservation measures
DEQ notifies: large quantity users (of the same water source); and local governments and groups that have requested notification.

Zone D

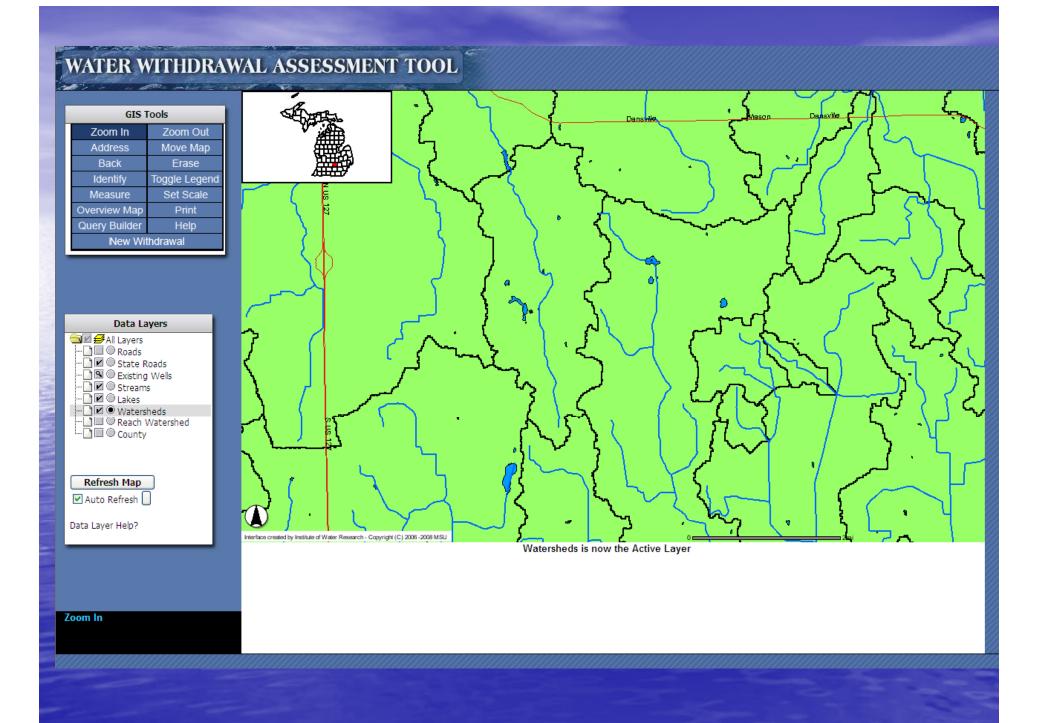
Site-specific review required
Cannot proceed if confirmed in Zone D
Potential for "preventative measures"

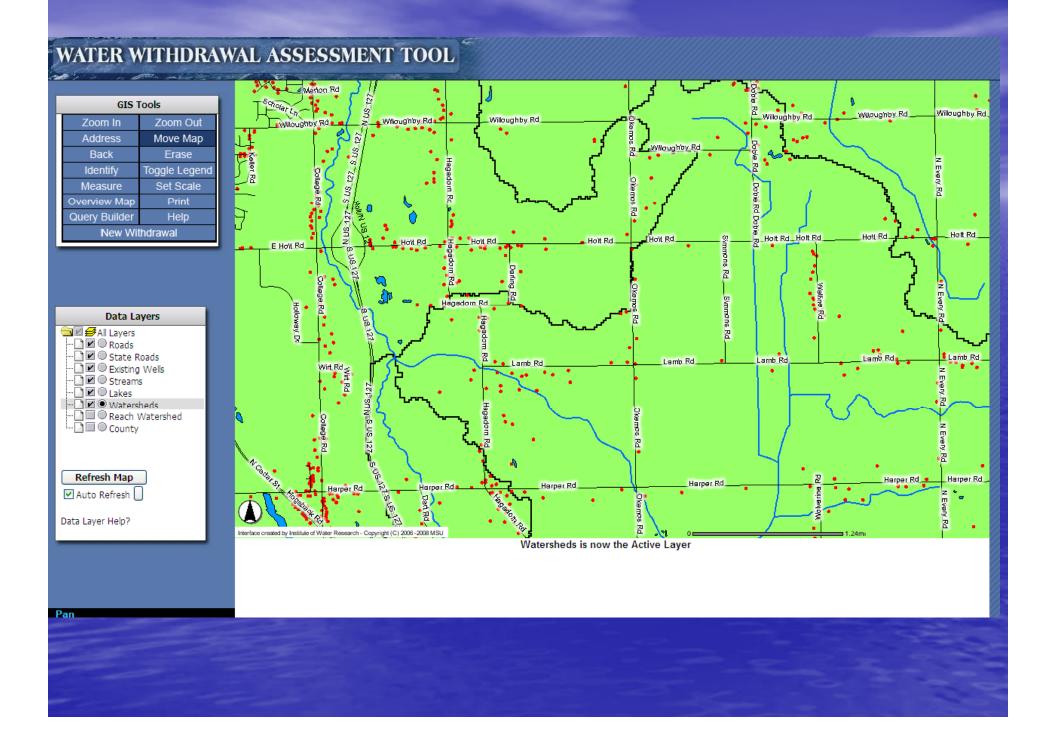


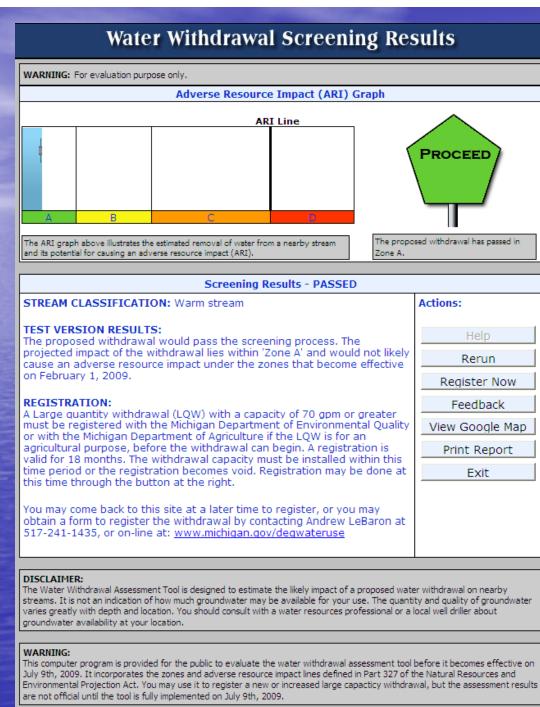
WATER WITHDRAWAL ASSESSMENT TOOL

Home

Related Articles Education Material Tool Introduction	Finding the Location of Your Water Withdrawal Please select one of the following options for locating the position of your water withdrawal.
Collaborators Image: Collaborators Department of Environmental Quality Image: Collaborators Department of Natural Resouces Image: Collaborators United States Geologic Survey Image: Collaborators Image: Collaborators Image: Collaborators Image: Collaborators	Locate by Address Enter the address and zip code at or near the withdrawal location. Please spell street names correctly in order to ensure system accuracy. Address: Zip Code: Find Address Locate by Navigation To select the county where the water withdrawal will occur, click the map or choose from the drop down menu. Tuscola Find County Find County
	Locate by Latitute and Longitude Enter the latitude and longitude coordinates at or near the withdrawal location. Please input data correctly in order to ensure system accuracy. Longitude(X): Latitude(Y): Find Point







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	-
PROCEED d withdrawal has passed in	
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ctions:	
Help	
Rerun	
Register Now	
Feedback	
View Google Map	
Print Report	
Exit	
]	
withdrawal on nearby and quality of groundwater al well driller about	
fore it becomes effective on	

Permitting

Triggers:
> 2 million gpd capacity
> 1 million gpd capacity in Zone C

 Exemption: Less than 2 million gpd use over 90 day average
 Public involvement process

Specific Uses

 Municipal community system: ARI if no feasible and prudent alternative location

 Bottled Water: Permit threshold dropped to 200,000 gpd.

Water Withdrawal Assessment Tool

www.miwwat.org

The Michigan Story: Players and Principles

Governors and Premiers Great Lakes Regional Compact State Legislative Leadership: Vision, Science, & Collaboration

Appointed Water Advisory Council

> Investment in Water Resources Science

State Politics

New Michigan Water Laws

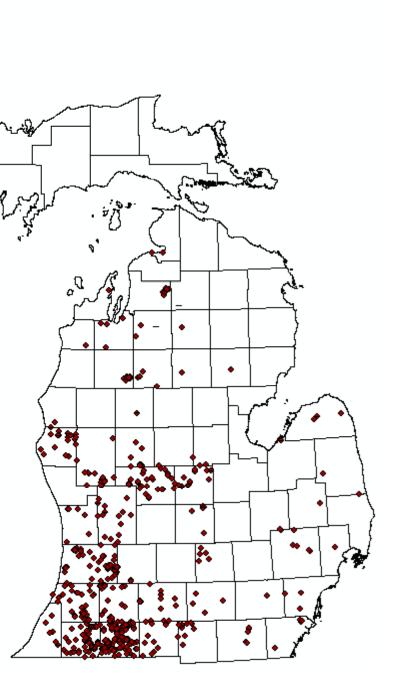
Our experience suggests that the collaborative process is an essential, effective piece in the overall process of developing water management policy.



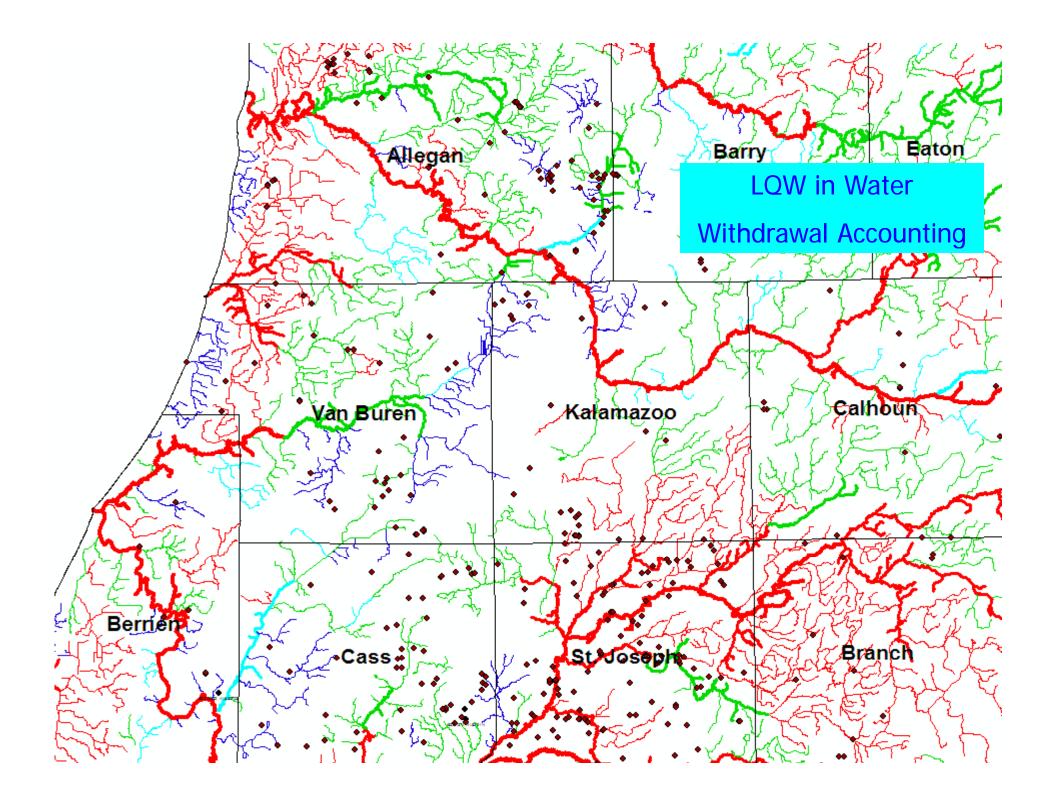
Collaboration does not erase the political or adversarial elements, but rather can provide a solid foundation that helps shape and constrain the overall process. The number of LQWs processed in the first year of operation, the reasons for referral to SSR, the results from the SSR analysis, and the overall disposition of the proposed withdrawals.

	Number	Percent				
Total Number of LQWs processed in the first year	216					
			SSR Results:			
Reasons Screening Tool refered to SSR:			Zone A	Zone B	Zone C	Zone D
Possible ARI	26	12%	14	8	1	3
Possible ARI in Cold Trans	2	1%		2		
Cold Transitional watershed	4	2%		4		
Zone C	12	6%	8	4		
Total	44	20%	22	18	1	3
LQWs authorized through:						
Screening Tool	172	80%				
SSR	41	19%				
Total	213	99%				
Likely ARI	3	1%				

Locations of Large Quantity Withdrawals Registered in the Water Withdrawal Accounting Database.



August 2010



Example of how SSR affects Accounting

